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COVER SHEET

OUTLINE PLAN FOR PROJECT NO. 2B-34

Code Name PBCRUET

Developed by: [Signature] 4/12/50
Plans Officer Date

[Signature] 4/12-50
Operations Officer Date

Approved by: [Signature] Apr. 27, 1950.
CPP Date

[Signature] 24 May 50
COP Date

COS Date

SADO Date

Budgeted by: [Signature] June 50
Date

AUTHORIZED BY: [Signature] 17 June 50
Date

DECLASSIFIED AND RELEASED BY
CENTRAL INTELLIGENCE AGENCY
SOURCE METHOD EXEMPTION 3B2B
NAZI WAR CRIMES DISCLOSURE ACT
DATE 2007

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27 March 1950

PROJECT OUTLINE

Project PBCRUET No. 2 B-34

Type Operational

1. References

- a. NSC Directive 10/2.
- b. Memorandum from ADSO to ADPC dated 22 December 1949.
- c. Memorandum from ADPC to COP, CPP dated 4 January 1950.
- d. Memorandum from ADPC to ADSO dated 4 January 1950.
- e. Memorandum concerning "Notes of Meeting - 11 March 1950."

2. The Proposal

Inasmuch as OSO will attempt to establish clandestine radio contact this summer between the Foreign Representation of the Ukrainian Supreme Council of Liberation (ZPUHVR) and the Supreme Ukrainian Liberation Council (UHVR), it is proposed that OPC give active consideration to the possibilities of joint (OSO-OPC) exploitation of these Ukrainian organizations.

Specifically, it is proposed that OPC support and exploit the existing facilities of the ZPUHVR and its parent organization, UHVR, for the purpose of penetration of the USSR and the development of clandestine resistance and psychological warfare activities in the Ukraine.

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a. Objectives

(1) The immediate objectives of this project are:

(a) To provide the ZPUHVR with sufficient funds, printing presses, and printing paper in order to assist this organization in carrying on psychological warfare activities directed against the Soviet regime and the Soviet forces of occupation. (Such operations, for instance, would include publication of a Ukrainian newspaper and leaflets, with overt distribution outside Ukraine and covert within.)

(b) To develop in the Ukraine a potential operational base which could be exploited by OPC for clandestine resistance and psychological warfare activities directed against the Soviet regime.

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^ *limited quantities of*
(c) To provide the UHVR, through the ZPUHVR, with medicaments, surgical instruments, money, and other types of non-military supplies in order to meet minimum requirements of the Resistance Forces.

(2) The maximum objectives of this project are:

(a) To assist the ZPUHVR and UHVR in developing the necessary channels for Escape and Evasion of U. S. fliers who may be forced down during possible future hostilities in Ukraine and other adjoining areas.

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(b) To develop an underground communications network in Carpatho-Ukraine suitable for OPC use.

(c) To assist the ZPUHVR in recruiting and training agents to be infiltrated into Ukraine as soon as practicable.

(d) To assist the ZPUHVR in developing clandestine contacts with other national minority groups in the USSR for the purpose of coordinating resistance activities. Said channels of contact could be established by UHVR with Lithuanian, Caucasian, and even Central Asiatic dissident elements.

(e) To exploit the UHVR and its military unit, the UPA, in the field of OPC clandestine activities. Such activities would ultimately include sabotage, economic warfare, and other clandestine resistance activities that OPC may be called upon to initiate within the USSR.

b. Facts Bearing on the Problem

(1) The Supreme Ukrainian Liberation Council (UHVR) was formed in July, 1944, and represents the highest political resistance authority in the Ukraine. Its representation abroad is conducted through the ZPUHVR (Foreign Representation of the Ukrainian Supreme Council of Liberation). The ZPUHVR is now attempting to secure Western support in its struggle against the Soviet regime. Its headquarters are presently located in Munich, Germany; its representative in the United States is Mr. Nicolai Lebed, who carries the unofficial title of Foreign Minister of the ZPUHVR.

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(2) The Ukrainian Resistance Movement sprang up in 1939, when Poland was partitioned between the Soviet Union and Nazi Germany. As a result of the promises made by the Germans, the Ukrainian Resistance Movement adopted a policy of collaborating with, and assisting the Germans in order to establish an independent Ukrainian State. However, when, after 1941, it became apparent that the Germans had no intention of supporting the establishment of a Ukrainian Independent State, the Ukrainian Resistance Movement went underground and began to conduct clandestine operations against both the Germans and the Soviets. In 1942, separate resistance and guerrilla units were placed under a centralized command. This decision led to the development of the Ukrainian Insurgent Army (UPA).

(3) By Spring of 1944, the German front in Ukraine collapsed and the German forces began their retreat. As soon as the Red Army reoccupied Ukraine, the Soviets immediately instituted strong measures directed to neutralize the political influence and the effectiveness of the UHVR. In 1945, large numbers of Ukrainians were deported to Siberia and Kazakhstan. This action, combined with other repressive measures directed against the Ukrainian population, forced UHVR to assume a more active form of resistance which ultimately led to several open battles between UPA and the Soviet Forces. As a result of these battles, UPA forces were considerably weakened and their military supplies greatly depleted. This led to the reorganization of

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the UPA command and adoption of new tactics. It became apparent to the UHVR that open resistance without outside support was suicidal and that a new approach had to be adopted. Accordingly, certain changes were necessitated which emphasized greater concentration on quality and intensity of operations, and greater intensification of political and propaganda activities.

(4) In the second half of 1946, the T/O of the Ukrainian Resistance Forces was changed; smaller units were formed and each unit was given its own area of responsibility and activity. Except for occasional raids on MVD detachments and other special assignments, most of the activities were directed in the field of production and dissemination of propaganda. Thus, in 1946 several clandestinely printed magazines and newspapers appeared in West Ukraine. At the same time, a strong effort was made, through clandestine meetings and dissemination of leaflets, to intensify passive resistance of the population to collectivization, and other Soviet measures, designed to eradicate Ukrainian resistance to Soviet rule.

(5) In its fight against the Soviet regime, the UHVR received, and is still receiving considerable support and cooperation from the Ukrainian population. This enabled the UHVR to infiltrate its members into the local and central communist administrative apparatus.

(6) Although it is difficult to ascertain the present strength of the UPA forces, we must bear in mind the fact that large numbers of UPA fighters have returned to their peacetime occupations as a

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result of a decision taken by the Supreme Command to reduce the active forces of resistance. Those who have returned to their villages and towns are still considered to be members of the UPA, even though they no longer actively participate in the resistance activities. It would, therefore, be comparatively easy for OPC to increase the strength of the guerrilla and resistance forces, should the occasion arise. Moreover, the present administrative structure of the UPA makes it possible to absorb any increase in strength without disrupting the organization or its activities. With proper support and guidance from OPC, the UHVR could extend its activities, and intensify its psychological warfare and clandestine operations in Ukraine. Therefore, it is in the interest of OPC to support ZPUHVR/UHVR for the purpose of attaining the objectives outlined in this project.

(7) OSO has been maintaining close contact with the ZPUHVR and is now making arrangements to air-drop agent personnel and communications equipment this summer. Therefore, as soon as this project is approved by OPC, OSO and OPC will undertake joint exploitation of the ZPUHVR and its Resistance Forces in the Ukraine. OSO's interest in this organization is based purely on the need of ZPUHVR assistance in the gathering of intelligence, despatch of individual agents into and through the Ukraine, and for the maintenance of channels of communication with OSO agents. Political support of the ZPUHVR/UHVR, and its employment for operational purposes necessary for the attainment of the objectives outlined in this project, or other operational objectives which ultimately may develop as a result of a more complete

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assessment of the ZPUHVR/UHVR operational potential will be the prime responsibility of OPC.

3. Operational Control

a. Headquarters for control and operational direction will be in Washington, where coordination of all activities outlined in the project will be centralized. Decisions affecting the various aspects of this project will be made jointly by OPC and OSO.

b. The Chief of the OPC Station in Germany, and the Chief of the OSO Mission in Germany will each appoint a Case Officer, who will maintain necessary contacts with the ZPUHVR. Inasmuch as OSO has already appointed a Case Officer, and as OSO has maintained continued contact with the ZPUHVR, it would be to OPC's advantage to appoint a Case Officer as soon as this project is approved, so that further discussions with the ZPUHVR can be continued jointly by OPC and OSO. The same type of an arrangement will be made in Washington, where the Plans Officer and the Operations Officer will maintain contact with the Case Officer appointed by OSO. All decisions originating in the Field, as well as at Headquarters, will represent joint OPC/OSO effort.

c. In case of any divergence of opinion in the Field, Chiefs of OPC and OSO Missions will seek guidance from their respective Washington Headquarters.

4. Area of Operation

a. Germany will be the primary area of operation. Whenever practicable, operations may be extended into satellite countries, and ultimately an operational base may be established in the Ukraine.

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b. It is visualized that ultimately the Ukrainian resistance network may be utilized for psychological warfare activities directed against Polish, Czechoslovakian, and Rumanian targets bordering Ukraine.

5. Cover

a. The existing organization and facilities of the ZPUHVR will be used as a primary cover for implementation of OPC operations. All contacts in Germany with selected members of the ZPUHVR will be maintained by the Case Officer under such cover as may be practicably developed in the Field. Contacts with the ZPUHVR's principal agent (Mr. Lebed) in the United States will be maintained by OPC and OSO jointly, through the established OSO channels.

6. Security

a. Necessary steps have been taken by OSO to preserve complete security. OPC field contacts will be maintained through the established OSO channels; whenever necessary, new secure channels will be established by Chief, OPC Mission, Germany.

7. Staff

- a. Plans Officer - C]
- b. Operations Officer C]
- c. Fiscal Approving Officer - ~~OP~~ ~~OP~~ CEE

8. Communications Plan

Existing OPC and OSO facilities in Germany, Austria, Czechoslovakia, and Poland will be utilized for the purpose of this project.

9. Support to be furnished by Hq.

a. Special Equipment

- (1) Printing paper
- (2) Printing presses
- (3) Clandestine communications equipment
- (4) Money
- (5) Medical supplies
- (6) Cameras

b. Vehicles

None.

c. Exchange Commodities

It is possible that certain medical items like penicillin and vitamin pills may be used as exchange commodities.

d. Supplies

Initially, no supplies will be required; however, it is possible that at some future date we may be called upon to provide food and clothing. This may be necessary if the Soviets succeed in bringing into the collectivization system the agricultural areas of Western Ukraine.

e. Operational housing

No new facilities required.

f. Training

Training of agent personnel for purposes of infiltration into Ukraine will be undertaken by OSO and OPC in cooperation with such U. S. agencies as may be necessary.

g. Financing

It is estimated that the initial expenditure of approximately () will cover the procurement of necessary equipment and supplies, and will also enable the ZPUHVR to commence the psychological warfare operations in Germany.

h. Transportation

Routine provisions may have to be made for transportation of agent personnel from the United States to bases of operation, and for internal transportation in Germany.

10. Support to be furnished in the Field

a. Such additional funds and transportation as are needed and authorized for operational purposes.

11. Support to be furnished outside CIA

To be determined after initial contact is established with the Ukrainian forces in the interior.

12. Coordination

a. With other agencies

(1) State

General authorization would have to be obtained from the Department of State.

I do not consider that we require such authorization - we have it already! []
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(2) Army

Coordination of the activities envisaged in this project would have to be undertaken with the Department of the Army in order to obtain the necessary transportation for movement of personnel, and the establishment of clan-

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destine propaganda and communication channels in Germany, and possibly Austria.

b. Within CIA

(1) OSO

(a) The support and exploitation of the Foreign Representation of the Ukrainian Supreme Council of Liberation (ZPUHVR) and its forces in the interior as represented by the UHVR and UPA will be a joint OPC/OSO undertaking.

(b) Political support of the ZPUHVR and its employment for operational purposes, other than intelligence procurement, will be the primary responsibility of OPC. Although, initially OSO has had charge of all contacts with the ZPUHVR, this condition will change as soon as OPC is able to appoint a responsible Case Officer. Thereafter, OPC and OSO will maintain joint contact with the ZPUHVR and will coordinate all their activities.

(c) Intelligence support of the Ukrainian Resistance Movement and its employment for intelligence procurement operations will be the responsibility of OSO. Initially, OSO will carry on the contact with the ZPUHVR for the purpose of developing most rapidly clandestine communication channels with the Resistance Forces in the Ukraine. After these channels have been established, they will be jointly controlled and employed by OPC and OSO.

(d) OPC and OSO Field Case Officers will keep each other informed on matters of mutual concern, and will conduct

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their joint or separate relations with the Ukrainian Resistance Movement in a manner which will best serve the security interests of all concerned. Decisions formulated in Washington or in the Field will reflect joint OPC/OSO agreements. Headquarters direction of the Field Representatives will be carried on jointly by OPC and OSO through their respective channels. *HL*

13. Reports Procedure

a. Bi-weekly reports on the progress of activities will be sent by OPC Case Officer in the Field through the Chief of Station, Germany, to Washington Headquarters.

14. Disaster Plans

a. Chief of OPC Mission in Germany will make all necessary arrangements for evacuation of key agent and political personnel to safe places in Western Europe or the Western Hemisphere.

b. Arrangements will be made to destroy or evacuate all classified material and other evidence concerning American interest in the Ukrainian organization.

c. If possible, less important agent personnel will be left behind.

d. In case of a breach of security on the part of the ZPUHVR or the UHVR, all contact with them will be severed at once.

15. Budget Estimate

See OPC Form 404 attached.

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16. Current Status

a. Preliminary studies on the effectiveness of the ZPUHVR have been made by OPC and OSO. The responsible officers in these two branches of CIA agree that the Ukrainian organization offers unusual opportunities for penetration of the USSR, and assisting in the development of underground movements behind the Iron Curtain. It is assumed that with proper support and guidance from OPC, the ZPUHVR will be able to expand clandestine resistance and psychological warfare activities in the Ukraine.

b. OSO has made all the necessary arrangements, and has committed itself independently to assist the ZPUHVR in establishing clandestine radio contact with the forces in the interior. OSO is now prepared to make an air-drop of agent personnel and communication equipment this summer.

c. Therefore, regardless of whether OSO joins OPC in supporting the ZPUHVR, OSO will undertake the exploitation of this organization for intelligence gathering purposes.

d. In view of this, it is strongly recommended that this project be approved as soon as practicable, in order to permit OPC to undertake joint exploitation of the ZPUHVR and its parent organization, UHVR.

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Addendum to Budget Estimate for Project PBCRUET

Cost of psychological warfare supplies to be used in Germany in 1950:

Printing Press	5	7
Ink, Paper, etc.	3	7
TOTAL:	C	J

Cost of PBCRUET in Germany, Satellites and the Ukraine in 1951:

Surgical Instruments	[]
Penicillin	
Streptomycin	
Vitamin Pills	
Other Medicines	
Printing Presses (2)	
Ink, Paper, etc.	
Money reserved for developmental contingencies	
Total	

Grand Total (1950 and 1951):

C J

Should the utilization of the ZPUHVR prove to be feasible and profitable, it is recommended at this time that the budget for 1951 and 1952 be approximately []

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BUDGET ESTIMATE

Purpose PBCRUET

Fiscal Year 19 50

OBJECT CLASSIFICATION (For detailed explanation see A.M. 4.009)	FUNDS REQUIRED		
	TOTAL	FIELD	HQ.
(1)	(2)	(3)	(4)
.01 Personal Services			
.02 Travel			
.03 Transportation of Things			
.04 Communication Services			
.05 Rents and Utility Services			
.06 Printing and Reproduction Services			
.07A Other Contractual Services - Admin.			
.07B Other Contractual Services - Compensation			
.07C Other Contractual Services - Subsidies and Proprietary Projects	[]	[]	[]
.07D All Other Operational Contractual Services			
.08 Supplies and Materials			
.09 Equipment			
TOTAL	[]	[]	[]

INSTRUCTIONS:

1. Lines .01 through .09 equal TOTAL; Column 3 plus Column 4 equal Column 2.
2. The basis for each estimate in Columns 3 and 4 must be provided. For example, a statement of the necessity for the number and types of personnel in the field for which the funds are estimated on line .07B, Column 3.
3. Use a separate form if the estimate extends beyond the fiscal year indicated above.
4. The OPC Budget Officer will assist in the preparation of this form upon request.

Prepared by C

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Date 11 April 1950

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Approved Secret

11 APR 1950

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BUDGET ESTIMATE

Purpose PBCRUET

Fiscal Year 19 51

OBJECT CLASSIFICATION (For detailed explanation see A.M. 4.009)	FUNDS REQUIRED		
	TOTAL	FIELD	HQ.
(1)	(2)	(3)	(4)
.01 Personal Services			
.02 Travel			
.03 Transportation of Things			
.04 Communication Services			
.05 Rents and Utility Services			
.06 Printing and Reproduction Services			
.07A Other Contractual Services - Admin.			
.07B Other Contractual Services - Compensation			
.07C Other Contractual Services - Subsidies and Proprietary Projects	[]]
.07D All Other Operational Contractual Services			
.08 Supplies and Materials			
.09 Equipment			
TOTAL	[]]

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Prepared by C J **SECRET** Date 11 April 1950 COPY 1 OF 3 COPIES

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