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ENCL NO
43**NOTE FOR THE RECORD**

Since my last note nothing much has improved. We are still operating at arms length from a campaign that does not have the requisite vigour or coordination. The public understands why we need to act. It does not have confidence we know what to do. Let me make three points:

1. There must be some proper formal structure to coordinate Allied thinking and responses. The QUINT at present is the only viable option. I understand the five Foreign Secretaries speak every morning. They should agree a line, have a clear discussion of what we want to achieve that day and why. The line here should be checked beforehand with No 10.

At the moment, I have no idea what any of my allies are going to say or what initiatives or statements are being made. The refugee issue - suddenly out of nowhere the issue becomes how many are we taking - is a classic example.

The result is that we appear not to have a grip. Independently, the US and UK should coordinate closely everyday in a structured way, probably through John Sawers and Jim Steinberg.

2. The NATO communication exercise does not inspire confidence. Since the two spokesmen are British, we should be able, following the QUINT meeting, to make sure they follow an agreed line. Everyday they need to have a clear story line and follow it.

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3. There is much to be said for moving towards a coalition of the willing rather than NATO, to prosecute this to the end. Can you tell me whether this is practical or desirable?

4. I firmly believe we must strengthen the targets. Media and communication are utterly essential. Oil, infrastructure, all the things Milosevic values plus targeting very specifically anything to do with the MUP is clearly justified. What is holding this back?

5. I have little doubt we are moving towards a situation where our aims will become removing Milosevic. We will not want to say so now, but autonomy for Kosovo inside Serbia is becoming absurd. And plainly Milosevic will threaten the stability of the region as long as he remains.

But my basic point is coordination. This war is being run by committee. We cannot continue doing this and win.

TB

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